

POLICY TITLE	SCINTIMAMMOGRAPHY AND GAMMA IMAGING OF THE BREAST AND AXILLA
POLICY NUMBER	MP-5.021

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[POLICY RATIONALE](#)
[DISCLAIMER](#)
[POLICY HISTORY](#)

[PRODUCT VARIATIONS](#)
[DEFINITIONS](#)
[CODING INFORMATION](#)

[DESCRIPTION/BACKGROUND](#)
[BENEFIT VARIATIONS](#)
[REFERENCES](#)

I. POLICY

Scintimammography, breast-specific gamma imaging (BSGI), and molecular breast imaging (MBI) are considered **investigational** in all applications, including but not limited to its use as an adjunct to mammography or in staging the axillary lymph nodes. There is insufficient evidence to support a conclusion concerning the health outcomes or benefits associated with these procedures.

Use of gamma detection following radiopharmaceutical administration for localization of sentinel lymph nodes in patients with breast cancer may be considered **medically necessary**.

Policy Guidelines

The most commonly-used radiopharmaceutical in breast-specific gamma imaging or molecular breast imaging is technetium 99m (Tc-99m) sestamibi.

The most commonly used radiopharmaceuticals for sentinel lymph node detection using either lymphoscintigraphy or hand-held gamma detection include Tc 99m–labeled colloids (eg, sulfur colloid).

Cross-references:

MP-5.022 Radioimmunoscintigraphy Imaging Monoclonal Antibody Imaging with Indium-111 Capromab Pendetide for Prostate Cancer

II. PRODUCT VARIATIONS

[Top](#)

This policy is only applicable to certain programs and products administered by Capital BlueCross please see additional information below, and subject to benefit variations as discussed in Section VI below.

POLICY TITLE	SCINTIMAMMOGRAPHY AND GAMMA IMAGING OF THE BREAST AND AXILLA
POLICY NUMBER	MP-5.021

III. DESCRIPTION/BACKGROUND

[Top](#)

Scintimammography, breast-specific gamma imaging (BSGI), and molecular breast imaging (MBI) use radiotracers with nuclear medicine imaging as a diagnostic tool for abnormalities of the breast. These tests are distinguished by the use of differing gamma camera technology, which may improve diagnostic performance for detecting small lesions. BSGI uses a single-head breast-specific gamma camera and a compression device; whereas, MBI uses dual-head breast-specific gamma cameras that also produce breast compression. Preoperative lymphoscintigraphy and/or intraoperative hand-held gamma detection of sentinel lymph nodes is a method of identifying sentinel lymph nodes for biopsy after radiotracer injection. Surgical removal of one or more sentinel lymph nodes is an alternative to full axillary lymph node dissection for staging evaluation and management of breast cancer.

MAMMOGRAPHY

Mammography is the main screening modality for breast cancer, despite its limitations in terms of less than ideal sensitivity and specificity. Limitations of mammography are a particular issue for women at high risk of breast cancer, for whom cancer risk exceeds the inconvenience of more frequent screening, starting at a younger age, with more frequent false-positive results. Furthermore, the sensitivity of mammography is lower in women with radiographically dense breasts, which is more common among younger women. The clinical utility of adjunctive screening tests is primarily in the evaluation of women with inconclusive results on mammography. A biopsy is generally performed on a breast lesion if imaging cannot rule out malignancy with certainty. Therefore, adjunctive tests will be most useful in women with inconclusive mammograms if they have a high negative predictive value (NPV) and can preclude the need for biopsy. Additional imaging for asymptomatic women who have dense breasts and negative mammograms has been suggested, but the best approach is subject to debate (see the 2013 TEC Special Report).

SCINTIMAMMOGRAPHY

Scintimammography is a diagnostic modality using radiopharmaceuticals to detect breast tumors. After intravenous injection of a radiopharmaceutical, the breast is evaluated using planar imaging. Scintimammography is performed with the patient lying prone, and the camera positioned laterally, which increases the distance between the breast and the camera. Special camera positioning to include the axilla may be included when the area of interest is an evaluation for axillary metastases. Scintimammography using conventional imaging modalities has relatively poor sensitivity in detecting smaller lesions (eg, <15 mm), because of the relatively poor resolution of conventional gamma cameras in imaging the breast.

BREAST-SPECIFIC GAMMA IMAGING

Breast-specific gamma imaging (BSGI) and molecular breast imaging (MBI) were developed to address the poor resolution of conventional gamma cameras. Breast-specific gamma cameras acquire images while the patient is seated in a position similar to that in mammography and the breast is lightly compressed. Detector heads are immediately next to the breast, increasing resolution, and images can be compared with mammographic images. BSGI and MBI differ

POLICY TITLE	SCINTIMAMMOGRAPHY AND GAMMA IMAGING OF THE BREAST AND AXILLA
POLICY NUMBER	MP-5.021

primarily in the number and type of detectors used (e.g., multicrystal arrays of cesium iodide or sodium iodide, or nonscintillating, semiconductor materials, such as cadmium zinc telluride). In some configurations, a detector is placed on each side of the breast and used to compress it lightly. The maximum distance between the detector and the breast is therefore from the surface to the midpoint of the breast. The radiotracer typically used is technetium 99m (Tc 99m) sestamibi, and MBI takes approximately 40 minutes.

LYMPHOSCINTIGRAPHY AND HAND-HELD GAMMA DETECTION

Preoperative lymphoscintigraphy and/or intraoperative hand-held gamma detection of sentinel lymph nodes is a method of identifying sentinel lymph nodes for biopsy after radiotracer injection. Surgical removal of one or more sentinel lymph nodes is an alternative to full axillary lymph node dissection for staging evaluation and management of breast cancer. Several trials have compared outcomes following sentinel lymph node biopsy with axillary lymph node dissection for managing patients who have breast cancer. The National Surgical Adjuvant Breast and Bowel Project (NSABP) trial B-32 examined whether sentinel lymph node dissection (SLND) provides similar survival and regional control as full axillary lymph node dissection in the surgical staging and management of patients with clinically invasive breast cancer. This multicenter randomized controlled trial included 5611 women and observed statistically similar results for overall survival, disease-free survival, and regional control based on 8-year Kaplan-Meier estimates. An additional 3-year follow-up of morbidity after surgical node dissection revealed lower morbidity in the SLND group, including lower rates of arm swelling, numbness, tingling, and fewer early shoulder abduction deficits. A recent systematic review and meta-analysis by Ram et al (2014) reported no significant difference in overall survival (hazard ratio, 0.94; 95% confidence interval, 0.79 to 1.19), no significant difference in disease-free survival (hazard ratio 0.83; 95% confidence interval, 0.60 to 1.14), and similar rates of locoregional recurrence. However, axillary node dissection was associated with significantly greater surgical morbidity (eg, wound infection, arm swelling, motor neuropathy, numbness) than sentinel node biopsy.

RADIOPHARMACEUTICALS

Scintimammography, BSGI, and MBI

The primary radiopharmaceutical used with BSGI or MBI is Tc 99m sestamibi. The product label states that Tc 99m sestamibi is “indicated for planar imaging as a second-line diagnostic drug after mammography to assist in the evaluation of breast lesions in patients with an abnormal mammogram or a palpable breast mass. Technetium Tc-99m sestamibi is not indicated for breast cancer screening, to confirm the presence or absence of malignancy, and it is not an alternative to biopsy.”

Technetium TC-99m tetrofosmin (Myoview™), a gamma-emitter used in some BSGI studies, is approved by the Food and Drug Administration (FDA) only for cardiac imaging.

Lymphoscintigraphy and/or Hand-Held Gamma Detection of Sentinel Lymph Nodes

The primary radiopharmaceuticals used for lymphoscintigraphy include Tc 99m pertechnetate–labeled colloids and Tc 99m tilmanocept (Lymphoseek). Whereas, Tc 99m sulfur

POLICY TITLE	SCINTIMAMMOGRAPHY AND GAMMA IMAGING OF THE BREAST AND AXILLA
POLICY NUMBER	MP-5.021

colloid may frequently be used for intraoperative injection and detection of sentinel lymph nodes using hand-held gamma detection probe.

RADIATION EXPOSURE

Scintimammography, BSGI, and MBI

The radiation dose associated with BSGI is substantial for diagnostic breast imaging modalities. According to Appropriateness Criteria from American College of Radiology (ACR), the radiation dose from BSGI is 10 to 30 mSv, which is 15 to 30 times higher than the dose from a digital mammogram. According to ACR, at these levels, BSGI is not indicated for breast cancer screening.

According to a study by Hruska and O’Connor (2015; who reported receiving royalties from licensed technologies by an agreement with Mayo Clinic and Gamma Medica), the effective dose from a lower “off-label” administered dose of 240 to 300 MBq (6.5-8 mCi) of Tc 99m sestamibi that is made feasible with newer dual-head MBI systems, is 2.0 to 2.5 mSv. For comparison, the effective dose (i.e., mean glandular dose) of digital mammography is estimated to be about 0.5 mSv. However, it is important to note that the dose for MBI is given to the entire body. The authors compared this dose with the estimated annual background radiation, which varies worldwide between 2.5 mSv and 10 mSv, and asserted that the effective dose from MBI “is considered safe for use in routine screening.”

Hendrick (2010) calculated mean glandular doses and lifetime attributable risks of cancer due to film mammography, digital mammography, BSGI, and positron emission mammography (PEM).¹³ The author, a consultant to GE Healthcare and a member of the medical advisory boards of Koning (manufacturer of dedicated breast computed tomography) and Bracco (magnetic resonance contrast agents), used group risk estimates from the Biological Effects of Ionizing Radiation VII report¹⁴ to assess the risk of radiation-induced cancer and mortality from breast imaging studies. For a patient with average-sized breasts (compressed thickness during mammography of 5.3 cm per breast), estimated lifetime attributable risks of cancer at age 40 were:

- 5 per 100,000 for digital mammography (breast cancer only),
- 7 per 100,000 for screen-film mammography (breast cancer only),
- 55 to 82 per 100,000 for BSGI (depending on the dose of Tc 99m sestamibi), and
- 75 for 100,000 for PEM.

Corresponding lifetime attributable risks of cancer mortality at age 40 were:

- 1.3 per 100,000 for digital mammography (breast cancer only),
- 1.7 per 100,000 for screen film mammography (breast cancer only),
- 26 to 39 per 100,000 for BSGI, and

POLICY TITLE	SCINTIMAMMOGRAPHY AND GAMMA IMAGING OF THE BREAST AND AXILLA
POLICY NUMBER	MP-5.021

- 31 for 100,000 for PEM.

A major difference in the impact of radiation between mammography and BSGI or PEM is that, for mammography, the substantial radiation dose is limited to the breast. With BSGI and PEM, all organs are irradiated, increasing the risks associated with radiation exposure.

Notes: The term *molecular breast imaging* is used in different ways, sometimes for any type of breast imaging involving molecular imaging, including PEM, and sometimes it is used synonymously with the term *breast-specific gamma camera*, as used in this review.

Use of single-photon emission computed tomography and positron emission tomography of the breast are not addressed in this review.

REGULATORY STATUS

Several scintillation (gamma) cameras have been cleared for marketing by FDA through the 510(k) process for “measuring and imaging the distribution of radionuclides in the human body by means of photon detection.” Examples of gamma cameras used in BSGI are the Dilon 6800® (Dilon Technologies) and single-head configurations of Discovery NM750b (GE Healthcare). Dual-head cameras used in MBI include LumaGEM™ (Gamma Medical) (FDA product code IYX) and Discovery NM750b (GE Healthcare).

Tc-99m sestamibi (marketed by Draxis Specialty Pharmaceuticals, Cardinal Health 14, Mallinckrodt, and Pharmeducence) has been approved by FDA with the following labeling: “Breast Imaging: Technetium TC 99M Sestamibi is indicated for planar imaging as a second-line diagnostic drug after mammography to assist in the evaluation of breast lesions in patients with an abnormal mammogram or a palpable breast mass. Technetium TC 99M Sestamibi is not indicated for breast cancer screening, to confirm the presence or absence of malignancy, and it is not an alternative to biopsy.”

In 2013, Tc 99m tilmanocept (Lymphoseek; Navidea Biopharmaceuticals) was approved by FDA for use in breast cancer and melanoma as a radioactive diagnostic imaging agent to help localize lymph nodes.

Technetium-99m-sulfur colloid was approved by FDA through the new drug application (NDA; GE Healthcare, NDA 017456; Mallinckrodt, NDA 017724) process although these products appear to be marketed no longer. In addition, in 2011, Technetium Tc 99m Sulfur Colloid Kit (Pharmeducence) was approved by FDA through the NDA process (NDA 017858) for use as an injection to localize lymph nodes in breast cancer patients.

In 2018, FDA granted approval to Northstar Medical Radioisotopes for its RadioGenix™ System, which produces molybdenum 99, the material used to generate Tc 99m. Previously, molybdenum 99 was only produced from enriched uranium in facilities outside of the United States.

POLICY TITLE	SCINTIMAMMOGRAPHY AND GAMMA IMAGING OF THE BREAST AND AXILLA
POLICY NUMBER	MP-5.021

IV. RATIONALE

[Top](#)

SUMMARY OF EVIDENCE

Scintimammography, BSGI, and MBI for Diagnosis

For individuals who have dense breasts or high risk for breast cancer who receive scintimammography, BSGI, or MBI as an adjunct to mammography, the evidence includes diagnostic accuracy studies. Relevant outcomes are overall survival, disease-specific survival, test accuracy and validity, and treatment-related morbidity. Three prospective studies have assessed the incremental difference in diagnostic accuracy when BSGI or MBI is added to mammography in women at increased risk. Sensitivity was higher with combined BSGI or MBI and mammography, but specificity was lower. Studies of women at increased risk of breast cancer and negative mammograms found that a small number of additional cancers were detected, but the recall rate was relatively high. Studies tended to include women at different risk levels (eg, women with dense breasts and those with *BRCA1*). Moreover, any potential benefits need to be weighed against potential risks of additional radiation exposure. The evidence is insufficient to determine the effects of the technology on health outcomes.

For individuals who have indeterminate or suspicious breast lesions who receive scintimammography, BSGI, or MBI, the evidence includes diagnostic accuracy studies. The relevant outcomes are overall survival, disease-specific survival, test accuracy and validity, and treatment-related morbidity. In the available studies, compared with biopsy, the negative predictive value (NPV) of BSGI (or MBI) varied from 83% to 94%. Given the relative ease and diagnostic accuracy of the criterion standard of biopsy, coupled with the adverse consequences of missing a breast cancer, the NPV of BSGI (or MBI) would have to be extremely high to alter treatment decisions. The evidence to date does not demonstrate this level of NPV. Moreover, the value of BSGI in evaluating indeterminate or suspicious lesions must be compared with other modalities that would be used, such as spot views for diagnostic mammography. The evidence is insufficient to determine the effects of the technology on health outcomes.

Scintimammography and BSGI for Treatment

For individuals who have breast cancer undergoing detection of residual tumor after neoadjuvant therapy who receive scintimammography and BSGI, the evidence includes diagnostic accuracy studies and a meta-analysis. Relevant outcomes are overall survival, disease-specific survival, test validity, and treatment-related morbidity. The meta-analysis of studies evaluating the accuracy of BSGI for detecting residual tumor after neoadjuvant therapy found a pooled sensitivity of 86% and a pooled specificity of 69%, compared with histopathologic analysis. No studies were identified that compared the diagnostic accuracy of BSGI with other imaging approaches, or that investigated the clinical utility of this potential application of BSGI. The evidence is insufficient to determine the effects of the technology on health outcomes.

For individuals who have breast cancer undergoing surgical planning for breast-conserving therapy who receive scintimammography and BSGI, the evidence includes a retrospective observational study. Relevant outcomes are overall survival, disease-specific survival, test

POLICY TITLE	SCINTIMAMMOGRAPHY AND GAMMA IMAGING OF THE BREAST AND AXILLA
POLICY NUMBER	MP-5.021

validity, and treatment-related morbidity. In the retrospective study, results suggested that magnetic resonance imaging identified more patients than BSGI who were not appropriate candidates for breast-conserving therapy. Prospective comparative studies are needed. The evidence is insufficient to determine the effects of the technology on health outcomes.

For individuals who have breast cancer undergoing detection of axillary metastases who receive scintimammography and BSGI, the evidence includes diagnostic accuracy studies and systematic reviews of diagnostic accuracy studies. Relevant outcomes are overall survival, disease-specific survival, test validity, and treatment-related morbidity. A meta-analysis of the available diagnostic accuracy studies found that the sensitivity and specificity of BSGI are not high enough for this technology to replace the current standard practice, surgical nodal dissection. The evidence is insufficient to determine the effects of the technology on health outcomes.

Radiopharmaceutical and Gamma Detection for Treatment

For individuals who have breast cancer undergoing sentinel lymph node biopsy for detection of axillary metastases who receive radiopharmaceutical and gamma detection for localization of sentinel lymph nodes, the evidence includes 3 studies and a meta-analysis. Relevant outcomes are overall survival, disease-specific survival, test validity, and treatment-related morbidity. A meta-analysis and 3 additional studies have provided evidence that using radiopharmaceutical and gamma detection for localization of sentinel lymph nodes yields high success rates in identifying sentinel lymph nodes; additionally, the diagnostic performance generally offers better detection rates with radiopharmaceutical than with alternative methods (eg, using only blue dye). The evidence has indicated that sentinel lymph node biopsy provides similar long-term outcomes as full axillary lymph node dissection for control of breast cancer and offers more favorable early results with reduced arm swelling and better quality of life. The evidence is sufficient to determine that the technology results in a meaningful improvement in the net health outcome.

V. DEFINITIONS

[Top](#)

RADIOPHARMACEUTICAL is a radioactive chemical or drug that has a specific affinity for a particular body tissue or organ. It can be used in nuclear medicine to obtain images of structures, or to treat radiation-sensitive diseases.

VI. BENEFIT VARIATIONS

[Top](#)

The existence of this medical policy does not mean that this service is a covered benefit under the member's health benefit plan. Benefit determinations should be based in all cases on the applicable health benefit plan language. Medical policies do not constitute a description of benefits. A member's health benefit plan governs which services are covered, which are excluded, which are subject to benefit limits and which require preauthorization. There are different benefit plan designs in each product administered by Capital BlueCross. Members and

POLICY TITLE	SCINTIMAMMOGRAPHY AND GAMMA IMAGING OF THE BREAST AND AXILLA
POLICY NUMBER	MP-5.021

providers should consult the member’s health benefit plan for information or contact Capital BlueCross for benefit information.

VII. DISCLAIMER

[Top](#)

Capital BlueCross’s medical policies are developed to assist in administering a member’s benefits, do not constitute medical advice and are subject to change. Treating providers are solely responsible for medical advice and treatment of members. Members should discuss any medical policy related to their coverage or condition with their provider and consult their benefit information to determine if the service is covered. If there is a discrepancy between this medical policy and a member’s benefit information, the benefit information will govern. If a provider or a member has a question concerning the application of this medical policy to a specific member’s plan of benefits, please contact Capital BlueCross’ Provider Services or Member Services. Capital BlueCross considers the information contained in this medical policy to be proprietary and it may only be disseminated as permitted by law.

VIII. CODING INFORMATION

[Top](#)

Note: This list of codes may not be all-inclusive, and codes are subject to change at any time. The identification of a code in this section does not denote coverage as coverage is determined by the terms of member benefit information. In addition, not all covered services are eligible for separate reimbursement.

Investigational; therefore not covered:

HCPCS Code	Description
S8080	Scintimammography (radioimmunoscinigraphy of the breast), unilateral, including supply of radiopharmaceutical

Covered when medically necessary:

CPT Codes®							
78195	78800	78801	78830	78831	78832	78835	

Current Procedural Terminology (CPT) copyrighted by American Medical Association. All Rights Reserved.

HCPC Codes ®	Description
A9500	Technetium tc-99m sestamibi, diagnostic, per study dose
A9520	Technetium tc-99m, tilmanocept, diagnostic, up to 0.5 millicuries
A9541	Technetium Tc-99m sulfur colloid, diagnostic, per study dose, up to 20 millicuries

ICD-10-CM Diagnosis Code	Description
C50.011	Malignant neoplasm of nipple and areola, right female breast
C50.012	Malignant neoplasm of nipple and areola, left female breast

POLICY TITLE	SCINTIAMMOGRAPHY AND GAMMA IMAGING OF THE BREAST AND AXILLA
POLICY NUMBER	MP-5.021

C50.019	Malignant neoplasm of nipple and areola, unspecified female breast
C50.021	Malignant neoplasm of nipple and areola, right male breast
C50.022	Malignant neoplasm of nipple and areola, left male breast
C50.029	Malignant neoplasm of nipple and areola, unspecified male breast
C50.111	Malignant neoplasm of central portion of right female breast
C50.112	Malignant neoplasm of central portion of left female breast
C50.119	Malignant neoplasm of central portion of unspecified female breast
C50.121	Malignant neoplasm of central portion of right male breast
C50.122	Malignant neoplasm of central portion of left male breast
C50.129	Malignant neoplasm of central portion of unspecified male breast
C50.211	Malignant neoplasm of upper-inner quadrant of right female breast
C50.212	Malignant neoplasm of upper-inner quadrant of left female breast
C50.219	Malignant neoplasm of upper-inner quadrant of unspecified female breast
C50.221	Malignant neoplasm of upper-inner quadrant of right male breast
C50.222	Malignant neoplasm of upper-inner quadrant of left male breast
C50.229	Malignant neoplasm of upper-inner quadrant of unspecified male breast
C50.311	Malignant neoplasm of lower-inner quadrant of right female breast
C50.312	Malignant neoplasm of lower-inner quadrant of left female breast
C50.319	Malignant neoplasm of lower-inner quadrant of unspecified female breast
C50.321	Malignant neoplasm of lower-inner quadrant of right male breast
C50.322	Malignant neoplasm of lower-inner quadrant of left male breast
C50.329	Malignant neoplasm of lower-inner quadrant of unspecified male breast
C50.411	Malignant neoplasm of upper-outer quadrant of right female breast
C50.412	Malignant neoplasm of upper-outer quadrant of left female breast
C50.419	Malignant neoplasm of upper-outer quadrant of unspecified female breast
C50.421	Malignant neoplasm of upper-outer quadrant of right male breast
C50.422	Malignant neoplasm of upper-outer quadrant of left male breast
C50.429	Malignant neoplasm of upper-outer quadrant of unspecified male breast
C50.511	Malignant neoplasm of lower-outer quadrant of right female breast
C50.512	Malignant neoplasm of lower-outer quadrant of left female breast
C50.519	Malignant neoplasm of lower-outer quadrant of unspecified female breast
C50.521	Malignant neoplasm of lower-outer quadrant of right male breast
C50.522	Malignant neoplasm of lower-outer quadrant of left male breast
C50.529	Malignant neoplasm of lower-outer quadrant of unspecified male breast
C50.611	Malignant neoplasm of axillary tail of right female breast
C50.612	Malignant neoplasm of axillary tail of left female breast
C50.619	Malignant neoplasm of axillary tail of unspecified female breast
C50.621	Malignant neoplasm of axillary tail of right male breast
C50.622	Malignant neoplasm of axillary tail of left male breast
C50.629	Malignant neoplasm of axillary tail of unspecified male breast
C50.811	Malignant neoplasm of overlapping sites of right female breast
C50.812	Malignant neoplasm of overlapping sites of left female breast
C50.819	Malignant neoplasm of overlapping sites of unspecified female breast
C50.821	Malignant neoplasm of overlapping sites of right male breast
C50.822	Malignant neoplasm of overlapping sites of left male breast

POLICY TITLE	SCINTIMAMMOGRAPHY AND GAMMA IMAGING OF THE BREAST AND AXILLA
POLICY NUMBER	MP-5.021

C50.829	Malignant neoplasm of overlapping sites of unspecified male breast
C50.911	Malignant neoplasm of unspecified site of right female breast
C50.912	Malignant neoplasm of unspecified site of left female breast
C50.919	Malignant neoplasm of unspecified site of unspecified female breast
C50.921	Malignant neoplasm of unspecified site of right male breast
C50.922	Malignant neoplasm of unspecified site of left male breast
C50.929	Malignant neoplasm of unspecified site of unspecified male breast

**If applicable, please see Medicare LCD or NCD for additional covered diagnoses.*

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[Top](#)

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POLICY TITLE	SCINTIMAMMOGRAPHY AND GAMMA IMAGING OF THE BREAST AND AXILLA
POLICY NUMBER	MP-5.021

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POLICY TITLE	SCINTIMAMMOGRAPHY AND GAMMA IMAGING OF THE BREAST AND AXILLA
POLICY NUMBER	MP-5.021

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POLICY TITLE	SCINTIMAMMOGRAPHY AND GAMMA IMAGING OF THE BREAST AND AXILLA
POLICY NUMBER	MP-5.021

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POLICY TITLE	SCINTIMAMMOGRAPHY AND GAMMA IMAGING OF THE BREAST AND AXILLA
POLICY NUMBER	MP-5.021

X. POLICY HISTORY

[Top](#)

MP 5.021	CAC 5/27/03
	CAC 4/26/05
	CAC 4/25/06
	CAC 4/24/07 Consensus review.
	CAC 7/29/08
	CAC 7/28/09 Consensus review.
	CAC 5/25/10 Adopted BCBSA Criteria
	CAC 4/26/11 Changed title to match BCBSA title change. Changed policy statement to include “molecular imaging” as investigational to match BCBSA changes.
	CAC 6/26/12 Consensus review. No change to policy statement, references updated.
	7/25/13 Administrative update. coding review complete
	CAC 9/24/13 Consensus review. No change to policy statements, references updated. Changed FEP variation to reference the policy manual. Added rationale section. Updated Background/Description.
	CAC 9/30/14 Consensus review. Title changed from Scintimammography/Breast-Specific Gamma Imaging/Molecular Breast Imaging to Scintimammography and Gamma Imaging of the Breast and Axilla. New investigational policy statement for preoperative or intraoperative sentinel lymph node detection using handheld or mounted mobile gamma cameras added. Other policy statement unchanged. No coding changes required. Updated Background Description and Rationale.
	CAC 9/29/15 Consensus review. No changes to the policy statements. Background, reference and rationale update. Medicare variation added to refer to independent diagnostic testing facilities. Coding Reviewed
	1/1/17 Administrative update. Product variation section reformatted.
	CAC 11/29/16 Minor revision. Revised policy statement to include “use of gamma detection following radiopharmaceutical administration for localization of sentinel lymph nodes in patients with breast cancer may be considered medically necessary. Background, rationale, and references updated. Coding Reviewed.
	CAC 12/19/17 Consensus review. Policy statements unchanged. Policy Guidelines, Description/Background, Rationale and Reference sections updated.
	11/1/18 Consensus review. Policy statements unchanged. Rationale condensed and reference section updated.
	2/1/19 Consensus review. Policy statements unchanged.
	4/1/19 Coding reviewed and updated.
	09/26/19 Consensus review. No changes to policy statements. Coding and complete literature review.

POLICY TITLE	SCINTIMAMMOGRAPHY AND GAMMA IMAGING OF THE BREAST AND AXILLA
POLICY NUMBER	MP-5.021

1/1/2020 Coding update. New 2020 CPT codes added to the policy;78830, 78831, 78832, and 78835.
8/18/2020 Consensus review. No change to policy statement.

[Top](#)

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